

Midway City Council
14 February 2018
Regular Meeting

Ordinance 2018-07 /
PUD Densities



CITY COUNCIL MEETING STAFF REPORT

DATE OF MEETING: February 14, 2018
NAME OF APPLICANT: Midway City
AGENDA ITEM: Code Text Amendment of Title 16

ITEM: 7

Midway City is proposing a Code Text Amendment of Midway City's Land Use Code of Section 16.16.8 that would amend densities in Planned Unit Developments. This item is based on amendments made to the General Plan that were adopted earlier this year.

BACKGROUND:

The purpose of this item is to review and amend the City's land use ordinance regarding densities that are allowed in Planned Unit Developments (PUDs). The purpose of reviewing the ordinance is based on the newly revised Midway City General Plan that was adopted in January of this year. Some of the main goals of the General Plan revisions was to promote open space, preserve the rural character of Midway and reduce densities where appropriate. These three goals developed from the City's General Plan survey that was conducted in 2016. In that survey information was gathered regarding the residents' preferences of the vision they have for Midway. 66% of the 483 responses to that survey stated the rural atmosphere was very important to them. 70% felt that the quietness of Midway was very important. 69% felt that open space protection was very important.

The idea that developed in the Community Vision Committee that was formed that reviewed that chapter of the General Plan was to preserve the rural atmosphere, preserve open space, and protect view corridors by extending the required setbacks along City streets. By doing this the City will help retain its rural atmosphere. Below are some

examples from the General plan that promote this extending the setbacks from City streets:

Elements of the Community Vision

- *High-quality, well-planned residential areas with open spaces that support and complement the unique rural quality and character of the City;*
- *Goal 2: Encourage open space to preserve a high quality of life and to preserve Midway's rural atmosphere.*
- *Guideline 1: Consider reviewing the Municipal Code to possibly reduce density where appropriate.*

There is clearly support for protecting open space and analyzing our current code to review allowed densities. By doing this we can determine if the allowed densities are appropriate for Midway and in vision with the General Plan. Density has a direct impact our community in several ways which include traffic, student population, demand on services, and even air pollution.

Section 16.16.8 establishes densities for PUDs in all zones where they are allowed.

A. The following standards, requirements and conditions shall specifically apply to all PUDs:

1. The permitted base densities allowed in a PUD for each zoning district are listed below:

| | |
|----------------|---------------------------|
| <i>R-1-7</i> | <i>5.0 units per acre</i> |
| <i>R-1-9</i> | <i>4.0 units per acre</i> |
| <i>R-1-11</i> | <i>3.0 units per acre</i> |
| <i>R-1-15</i> | <i>2.5 units per acre</i> |
| <i>R-1-22</i> | <i>2.0 units per acre</i> |
| <i>RA-1-43</i> | <i>1.5 units per acre</i> |

An additional one-quarter unit per acre shall be permitted when Swiss-Alpine architecture is used in the design of the development. The determination regarding the usage of the Swiss Alpine architecture shall be recommended by the Vision Architectural Committee and determined by the City Council as part of the conditional use process.

2. The minimum land area for a PUD shall be ten acres.

3. The minimum number of units in a PUD shall be 40.

The densities listed above are both higher and lower than what each particular zone allows for a standard subdivision. The following is a list of the densities per acre for a PUD as compared to what zoning would allow for a standard subdivision:

| Zone | PUD Density | Standard Subdivision Density |
|-----------|--------------------|------------------------------|
| • R-1-7 | 5.0 units per acre | 6.2 (-15% for roads = 5.3) |
| • R-1-9 | 4.0 units per acre | 4.8 (-15% for roads = 4.1) |
| • R-1-11 | 3.0 units per acre | 4.0 (-15% for roads = 3.4) |
| • R-1-15 | 2.5 units per acre | 2.9 (-15% for roads = 2.5) |
| • R-1-22 | 2.0 units per acre | 2.0 (-15% for roads = 1.7) |
| • RA-1-43 | 1.5 units per acre | 1.0 (-15% for roads = 0.9) |

The zone that has the largest difference in density is the RA-1-43 zone. The other zones, once 15% of the property is subtracted for roads (roads are not subtracted for density calculations in PUDs), have similar densities. The disadvantage of a higher relative density in the RA-1-43 zone is that zone falls on the periphery of Midway, so the increased relative density creates more trips per day that must travel through the other zones to access services and stores. Someone could argue that it should be the opposite of this, so the relative density is higher in the zones located near the services to help create the situation where more people could walk to stores and services instead of accessing them by driving.

Another point to discuss is the additional one quarter unit per acre that is permitted when Swiss Alpine architecture is used. The process of determining if a density credit is allowed is subjective. Currently the Visual and Architectural Committee reviews the elevations of the structures and makes a recommendation to the City Council if they feel the structures have incorporated into them suggested architectural elements that are found in the land use code. The City Council then makes a final decision of the bonus density should be granted. Both staff and the Planning Commission feels this process is subjective and unnecessary. A developer creating a quality development will create character without the added incentive of density. For these reasons, the Planning Commission and staff are recommending this provision is removed from the code as part of the proposed revision.

The Planning Commission and staff are proposing to amend the ordinance so that the density in the RA-1-43 zone is more similar to the relative density of the other zones. Where the R-1-22 zones allows two units in a half acre zone, the RA-1-43 zone should have a density of one unit for each acre. The proposed amendment is the following:

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| <i>R-1-7</i> | <i>5.0 units per acre</i> |
| <i>R-1-9</i> | <i>4.0 units per acre</i> |
| <i>R-1-11</i> | <i>3.0 units per acre</i> |
| <i>R-1-15</i> | <i>2.5 units per acre</i> |
| <i>R-1-22</i> | <i>2.0 units per acre</i> |
| <i>RA-1-43</i> | <i>1.5 <u>1.25</u> units per acre</i> |

~~An additional one quarter unit per acre shall be permitted when Swiss-Alpine architecture is used in the design of the development. The determination regarding the usage of the Swiss Alpine architecture shall be recommended by the Vision Architectural Committee and determined by the City Council as part of the conditional use process.~~

2. The minimum land area for a PUD shall be ten acres.
3. The minimum number of units in a PUD shall be 40.

PUDs are useful to the City in several ways even with the increased density. First, PUDs have a relatively high percentage of second homes. Second, home owners pay the full property assessed tax rate whereas primary home owners pay a reduced rate. Third, PUDs are clustered, so they provide more open space. Fourth, they usually have private roads which requires no maintenance from City provided services. Fifth, there are much less children in PUDs since many of the home owners are retired which creates much less demand on the school district. Because of these reasons it is important that PUDs remain a viable option for development in Midway.

PLANNING COMMISSION RECOMMENDATION:

Motion: Commissioner Nicholas: I move that we recommend a code text amendment to Midway City's Land Use Code of Section 16.16.8 that would amend densities in Planned Unit Developments. We accept the staff findings, but that the PUD density be reduced only to 1.25 units per acre instead of down to one (1).

Seconded: Commissioner Bouwhuis

Chairman Kohler: Any discussion on the motion?

There was none

Chairman Kohler: All in favor.

Ayes: Commissioners Nicholas, Ream, O'Toole, Payne, Bouwhuis and Jenkins

Nays: None

Motion: Passed

POSSIBLE FINDINGS:

- Reducing density will also reduce potential traffic especially in the RA-1-43 zone which is generally located farthest from services and stores
- Reducing density for PUDs in the RA-1-43 zone will make the density more comparable to densities for PUDs in all the other zones
- The General Plan promotes reducing density where appropriate

ALTERNATIVE ACTIONS:

1. Approval. This action can be taken if the City Council feels that the proposed language is an acceptable addition to the City's Municipal Code.
 - a. Accept staff report
 - b. List accepted findings
 - c. Place condition(s)

2. Continuance. This action can be taken if the City Council would like to continue exploring potential options for the amendment.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for continuance
 - i. Unresolved issues that must be addressed
 - d. Date when the item will be heard again

3. Denial. This action can be taken if the City Council feels that the proposed amendment is not an acceptable revision to the City's Municipal Code.
 - a. Accept staff report
 - b. List accepted findings
 - c. Reasons for denial



ORDINANCE 2018-07

AN ORDINANCE AMENDING SECTION 16.16.8 OF THE MIDWAY CITY LAND USE CODE REGARDING ALLOWED DENSITIES IN PLANNED UNIT DEVELOPMENTS, AND RELATED MATTERS.

WHEREAS, the Midway City has adopted a General Plan which includes provisions regarding the preservation of view corridors, preservation of open space and preservation of the rural feel and atmosphere of Midway City; and

WHEREAS, the Code change contained herein will further the direction and intent of the Midway City General Plan; and

WHEREAS, the proposed Code amendment contained herein was presented to the Midway City Planning Commission who voted to recommend the Code amendment to the City Council; and

WHEREAS, notice regarding this proposed ordinance has given as provided by law; and

WHEREAS, the City Council accepts the recommendation of the Midway City Planning Commission, and agrees that it is in the best interest of the citizens of Midway that the Midway City Code be amended as contained herein:

NOW THEREFORE, for the reasons stated above, the City Council of the City of Midway, Wasatch County, Utah, hereby adopts, passes and publishes the following:

BE IT ORDAINED, by the City Council of Midway City, Wasatch County, State of Utah:

Section 16.16.8(A)(1), (2) and (3) of the Midway City Code is hereby amended, and shall hereafter read as follows:

Section 16.16.8(A)(1), (2) and (3)

A. The following standards, requirements and conditions shall specifically apply to all PUDs:

1. The permitted base densities allowed in a PUD for each zoning district are listed below:

| | |
|-------|--------------------|
| R-1-7 | 5.0 units per acre |
| R-1-9 | 4.0 units per acre |

